



# **Interaction of the main institutional elements of the Ukrainian system of approximation of legislation and preparation for EU membership**

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# General context

What's going on? How does this happen? Why?  
Instead of Introduction

# Main problems&needs

1

Need an intersectoral  
system of effective  
coordination

2

Need of effective  
cooperation of  
numerous vertical and  
horizontal institutions

3

Presence of strategic competences  
related to EU, including  
approximation of EU legislation,  
translation of EU legislation,  
cooperation between government  
and parliament



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# Innovations in the Parliament after receiving candidate status

## **Parliament's Resolution "About some measures to fulfill Ukraine's obligations in the field of European integration"**

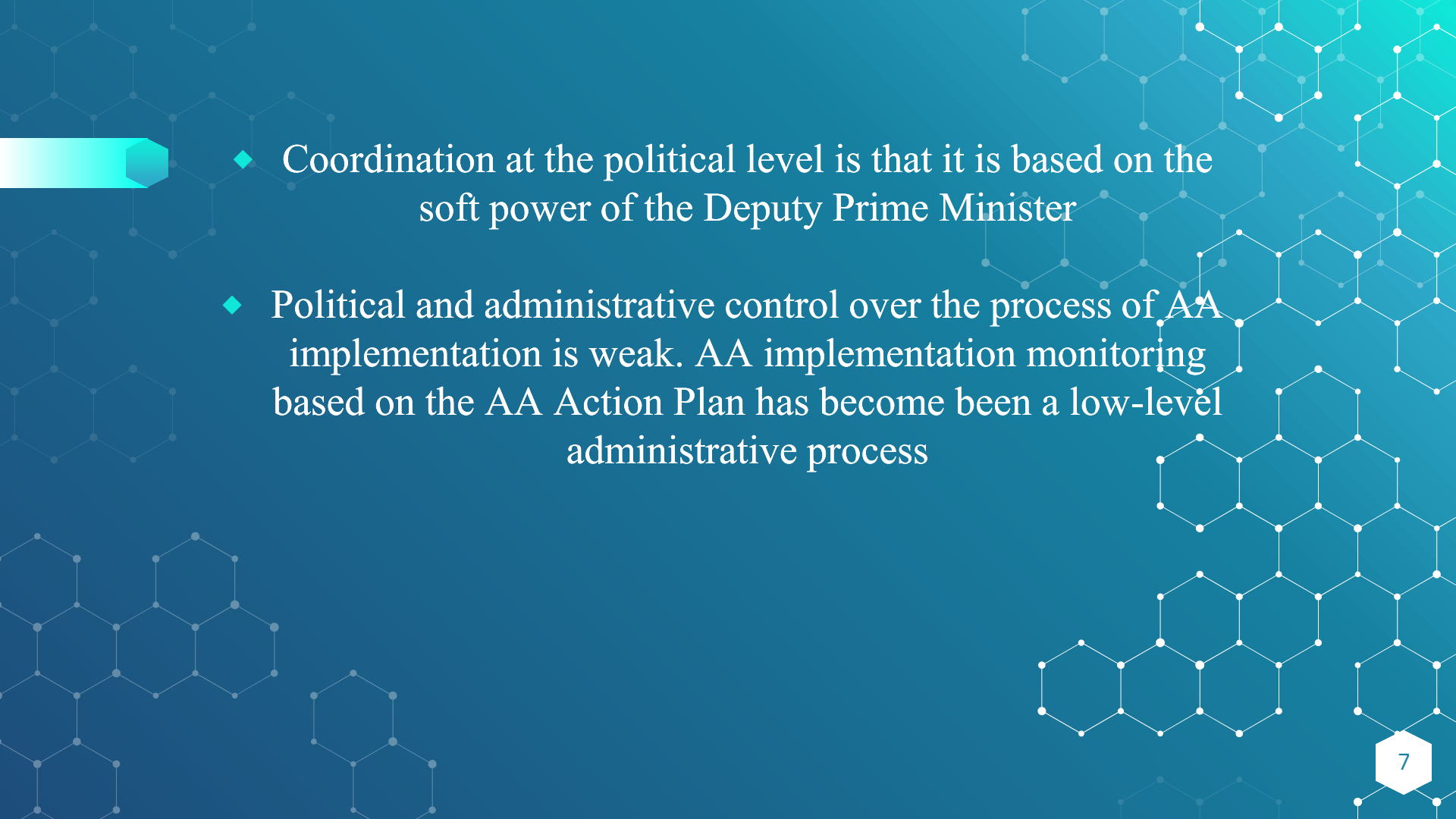
- ◆ consideration of draft laws aimed at adapting the legislation of Ukraine to the provisions of the law of the European Union (EU acquis) - ONLY in the presence of tables of compliance with EU law
- ◆ creation of subcommittees in the committees of the Verkhovna Rada of Ukraine on adaptation of Ukrainian legislation to the provisions of European Union law (EU acquis). Currently, 14 out of 22 committees have already created such subcommittees.
- ◆ conducting an additional examination on compliance European integration draft laws to the international legal obligations of Ukraine in the field of European integration and the law of the European Union before the second reading



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**Calm in the Government...**

**or when there will be  
changes?**

- 
- ◆ Coordination at the political level is that it is based on the soft power of the Deputy Prime Minister
  - ◆ Political and administrative control over the process of AA implementation is weak. AA implementation monitoring based on the AA Action Plan has become been a low-level administrative process



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# Parliament and the Government - friends or rivals in European integration?



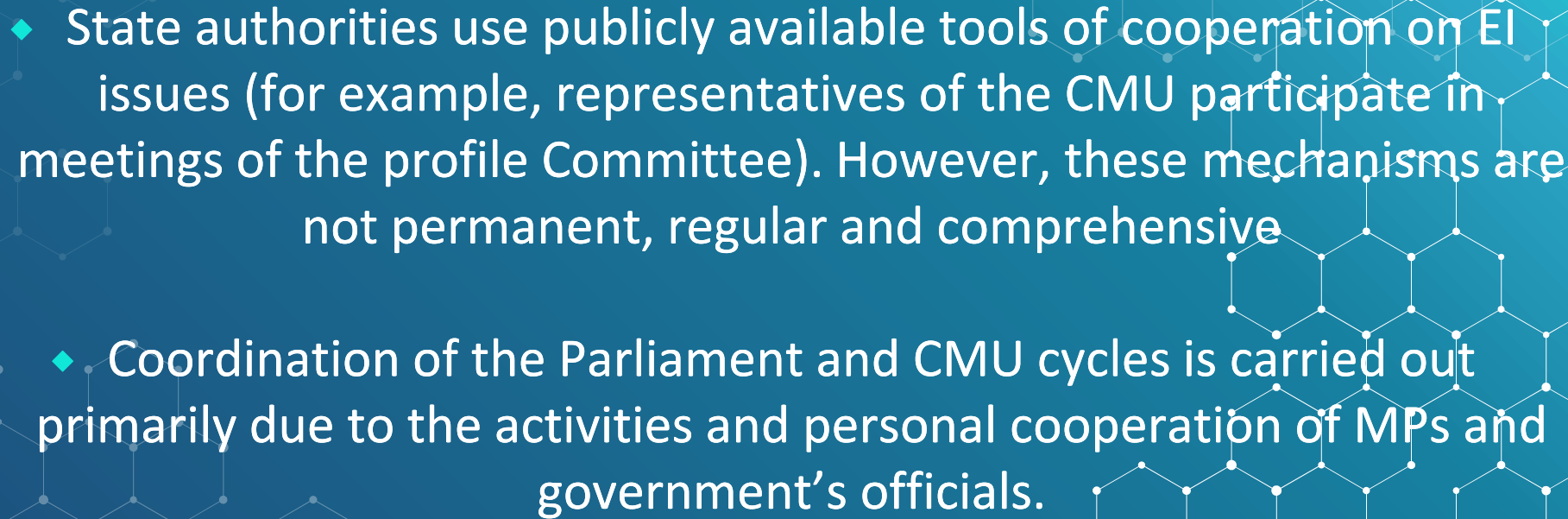
# Actual situation

## ◆ Parliamentary Component ↔ ◆ Governmental Component

- Committee on Ukraine's Integration into EU
- Subcommittees on Adaptation of UKR Legislation to EU Law

- Deputy Prime Minister for European and Euro-Atlantic integration
- Government office for Coordination on European and Euro-Atlantic integration
- Deputy Ministers for European Integration and Directorates in the Ministries

**NO PERMANENT  
INTERCONNECTION!**

- 
- ◆ State authorities use publicly available tools of cooperation on EI issues (for example, representatives of the CMU participate in meetings of the profile Committee). However, these mechanisms are not permanent, regular and comprehensive
  - ◆ Coordination of the Parliament and CMU cycles is carried out primarily due to the activities and personal cooperation of MPs and government's officials.

# Interaction of parliament and government

- ◆ On November 19, Deputy Prime Minister for European and Euro-Atlantic Integration of Ukraine Dmytro Kuleba and Chairman of the Verkhovna Rada of Ukraine Dmytro Razumkov announced the creation of a joint parliamentary and governmental platform for European integration with ONE main task - to ensure a regular dialogue between the Parliament and the Government on Ukraine's integration into the European Union - **BUT IT NEVER RECEIVED INSTITUTIONALISATION OR FORMAL EXPRESSION!**
- ◆ **II-nd attempt** - On September 2, the Government adopted a resolution establishing the Commission on Coordination of Implementation of the Association Agreement between Ukraine and the EU. The commission will work as a temporary advisory body, and one of its main tasks is to ensure the preparation of proposals for the development of relations with the EU in the field of European integration of Ukraine - **ALREADY BETTER THAN THE FIRST TIME**

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# What about neighbours and partners?

Best examples

### ◆ Bulgaria



Special Directorate for Legal Activities and European Integration was created as part of the Parliament's apparatus. The newly created directorate included 10 lawyers who were specialists in matters of legal approximation of national law to EU law, including assessment of the level of compliance with the draft law

### ◆ Estonia



In January 1997, the Parliament decided to create a special Committee on European Affairs (CEC), which consisted of 13 members. This Committee can be called a "connecting centre" in the work of the legislative and executive authorities, because government bodies, officials and experts in matters of EU integration reported to it

### ◆ North Macedonia



The Assembly of the Republic of Macedonia at its session on November 19, 2007 adopted the Decision on the establishment of the National Council for European Integration. The Council consists of 15 members and 9 deputies: 9 members from among MPs and 6 members from other institutions: the vice-prime minister for European integration, a representative from the Cabinet of the President of the Northern Republic Macedonia, a representative from the Office of the Prime Minister of the Republic of North Macedonia, the Macedonian Academy of Sciences and Arts, the Association of Local Self-Governments and the Association of Journalists of the Republic of Macedonia



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# Recommendations

What can we suggest to do?



**Institutionalise with the  
help of special Law on EI  
permanent mechanisms of  
cooperation between  
Parliament and  
Government**

1

**Strengthen the personnel  
capacity of both bodies**

3

**Prioritize the fulfilment of our  
obligations and clearly follow them  
in cooperation between the  
legislative and executive branches**

5

**Clarify clearly the tasks  
(obligations) and powers of  
the Verkhovna Rada and  
the CMU within the  
framework of EI**

2

**Determine the procedure for  
providing conclusions on  
compliance with Ukraine's  
obligations under the AA and EU  
legislation**

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# THANKS!

**ANY QUESTIONS?**

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